

**Juvenile Justice Crime Prevention Act &  
Youthful Offender Block Grant (JJCPA-YOBG)**

**Consolidated Annual Plan**

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Instructions:

Government Code Section 30061(b)(4) and Welfare & Institutions Code Section 1961(b) call for consolidation of the annual plans required for JJCPA and YOBG.

Please submit your most up-to-date consolidated plan.

The rest of this document is a standardized template for a consolidated county plan. If you find it helpful to use this template, please do so.

Your submission will be posted, as submitted, to the BSCC website.

*Please e-mail your plan to:*

**JJCPA-YOBG@bscc.ca.gov**

# Juvenile Justice Plan

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## **Part I. Service Needs, Priorities & Strategy**

*Authority:* Government Code Section 30061(b)(4)(A) The multiagency juvenile justice plan shall include, but not be limited to, all of the following components:

(i) An assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

(ii) An identification and prioritization of the neighborhoods, schools, and other areas in the community that face a significant public safety risk from juvenile crime, such as gang activity, daylight burglary, late-night robbery, vandalism, truancy, controlled substances sales, firearm-related violence, and juvenile substance abuse and alcohol use.

(iii) A local juvenile justice action strategy that provides for a continuum of responses to juvenile crime and delinquency and demonstrates a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

Government Code Section 30061(b)(4)(B)(ii) Collaborate and integrate services of all the resources set forth in clause (i) of subparagraph (A), to the extent appropriate.

### **A. Assessment of Existing Services**

Include here an assessment of existing law enforcement, probation, education, mental health, health, social services, drug and alcohol, and youth services resources that specifically target at-risk juveniles, juvenile offenders, and their families.

Many agencies in El Dorado County have come together in order to provide resources to assist youth in the community. These resources are available to youth currently or previously involved in the justice system, as well as youth who are at risk of being justice involved. Below are available resources:

The El Dorado County Sheriff's Office (EDSO), the Placerville Police Department (PPD), and the South Lake Tahoe Police Department participate in the School Resource Officer (SRO) Program, which dedicates officers to respond to school related service calls. The SRO's also present educational opportunities to faculty and parents in order to deter youth from engaging in at risk activities.

The County Office of Education provides education related services for youth, including individualized learning plans and specific services provided to foster youth.

Health and Human Services, Behavioral Health division, provides Specialty Mental Health services to referred youth found appropriate for services.

Project LEAD is a collaborative effort between the District Attorney's Office, EDSO, PPD, the Probation Department and local schools. Project LEAD is a law-related education program that teaches young students about the legal and social consequences of juvenile crime.

The El Dorado County Dual Status Youth Initiative (DSY) provides a coordinated approach between Health and Human Services, Child Welfare Services, and the Probation Department in order to provide services to youth who are involved in both the dependency and juvenile justice systems. Dual Status Youth have unique needs that must be addressed on a case by case basis. Both agencies collaborate to provide specific services appropriate to each youth without duplicating services. Services are coordinated through regularly scheduled Multi-Agency Case Staffings (MACS) where the individual family circumstances and history are discussed in order to determine appropriate next steps in the best interest of the youth. Informal handling, based on the needs of the youth, may be considered as court proceedings may not be necessary and/or appropriate for every youth.

The Peer Council in El Dorado County exists as a collaboration between the Probation Department and Health and Human Services Agency, Public Health division, to divert youth from further delinquent behavior by promoting victim awareness, accountability, and restorative justice to their communities. The concept for this early intervention program is to empower youth to positively change their lives by addressing poor choices and anti-social behaviors in a collaborative, peer-supported environment where teaching and accountability take place to facilitate change. The Peer Council model promotes peer advocacy in an effort to avoid future delinquency and immersion into the juvenile justice system.

The Probation Department also supports justice-involved youth ordered to foster care. When such an order is made, the Probation Department will place the youth in the most appropriate setting after evaluation of numerous factors, including, but not limited to: the minor's educational needs, mental health needs, substance abuse history, risk and responsivity factors, ability to thrive in the parental home, and the parent stability and/or availability. While placed out of the home, each youth will receive counseling, Lifeskills, and education services.

Through a number of agencies, youth are referred to community based organizations in the community for counseling and treatment, which is individualized to address the need, such as drug and alcohol, family, trauma related, etc.

The Juvenile Service Council is a non-profit corporation of volunteers committed to working with minors detained in each Juvenile Detention Facility. With care and concern, the Council attempts to enhance the self-esteem of youth and redirect them to become more useful and productive members of the community. The group organizes activities, participates in the observance of holidays, assists the Chaplain, provides tutoring, donates items and birthdays cards, and functions as "foster grandparents" to many of the youth.

The Probation Department and Big Brothers and Big Sisters work together to pair a youth with a "Big" in our community. A "Big" who has knowledge and experience with justice-involved youth is matched with each "Little."

With local law enforcement agencies, community treatment providers, community service organizations, education representatives, the District Attorney's Office, the Public Defender's Office, and Judges, the Probation Department participates in The Drug Store Project in South Lake Tahoe, a drug prevention program that educates over 300 sixth grade students.

Describe what approach will be used to facilitate collaboration amongst the organizations listed above and support the integration of services.

With a 2018 grant through the County Office of Education, the county is working to develop a streamlined system of communication, which enables providers to understand the needs and services of a particular youth. This system would allow information sharing between agencies as to not duplicate services nor put youth and families through the trauma of repeatedly “telling their story” to a number of providers. Various government agencies throughout El Dorado County, as well as community based organizations, have been involved in the work groups and planning of this project.

While this new system is developed, we as a county rely on relationships between individuals and organizations in order to communicate regarding services for a specific youth.

## **B. Identifying and Prioritizing Focus Areas**

Identify and prioritize the neighborhoods, schools, and other areas of the county that face the most significant public safety risk from juvenile crime.

The Probation Department does not identify and prioritize services based on neighborhoods, schools, or geographical areas.

## **C. Juvenile Justice Action Strategy**

Describe your county’s juvenile justice action strategy. Include an explanation of your county’s continuum of responses to juvenile crime and delinquency as well as a description of the approach used to ensure a collaborative and integrated approach for implementing a system of swift, certain, and graduated responses for at-risk youth and juvenile offenders.

The Probation Department is responsible for the intake, investigation, court, detention, alternative to detention, supervision, and out of home (foster care) placement for youth referred by law enforcement to the Probation Department. The Department is committed to respecting human rights and diversity, fostering transparency through accountability and communication, and providing exemplary service by leading with integrity, humility, honesty and equality.

The Probation Department operates under the Risk, Need, Responsivity (RNR) principles that have been proved through scientific research to reduce recidivism and maximize department resources. Youth referred to the Probation Department are assessed and classified by a combination of assessment tools, including the application of the Positive Achievement Change Tool (PACT) Full-Screen, the PACT Pre-Screen, the Detention Risk Assessment Instrument (DRAI), the Massachusetts Youth Screening Instrument (MAYSI), and the Prison Rape Elimination Act (PREA) assessment.

The results from the assessment tools are used to inform court reports, custody decisions, and supervision standards. Results are also used to inform case plans and treatment plans based on criminogenic needs and protective factors. Supervision caseloads are assigned by risk level and each risk level follows a contact standard developed to prioritize officer resources to those youth that most require services, while protecting the low risk youth from unnecessary involvement in the juvenile justice system.

The purpose of assessment standards is to provide the most appropriate supervision level and treatment tools to assist youth with positive behavioral changes, minimize the risk of harm to public safety, and inform necessary changes to practices and procedures that most benefit youth.

## **Part II. Juvenile Justice Crime Prevention Act (JJCPA)**

*Authority: Government Code Section 30061(b)(4)(B) Programs, strategies, and system enhancements proposed to be funded under this chapter shall satisfy all of the following requirements:*

*(i) Be based on programs and approaches that have been demonstrated to be effective in reducing delinquency and addressing juvenile crime for any elements of response to juvenile crime and delinquency, including prevention, intervention, suppression, and incapacitation.*

*(iii) – Employ information sharing systems to ensure that county actions are fully coordinated, and designed to provide data for measuring the success of juvenile justice programs and strategies.”*

*Government Code Section 30061(b)(4)(A) The multiagency juvenile justice plan shall include, but not be limited to, all of the following components:*

*(iv) A description of the programs, strategies, or system enhancements that are proposed to be funded pursuant to this subparagraph.*

### **A. Information Sharing and Data**

Describe your information systems and their ability to facilitate the sharing of data across agencies within your county. Describe the data obtained through these systems and how those data are used to measure the success of juvenile justice programs and strategies.

The Probation Department houses the majority of data related to justice-involved youth, utilizing Caseload Explorer by AutoMon for most of our needs. Caseload Explorer provides a secure technology for protecting, organizing, sharing, and managing client information. The application is able to be connected and integrated with multiple applications and the Department is currently in the process of integrating Caseload Explorer with the assessment and case planning tools provided by Noble Software Group. Noble and Caseload Explorer contain all data related to each youth, such as: charges, dispositions, identifying information, detention data, contact events, placement information, treatment programs, assessment results, and case plans. The data obtained through Caseload Explorer and Noble is used to track recidivism, inform decisions, compare key performance indicators, as well as provide measures pertinent to Administrators in order to effectively organize resources.

While Caseload Explorer contains all placement (foster care) information pertinent to the Probation Department, the Department also understands the role other community resources have in the lives of foster youth, and has partnered with these agencies in order to access, utilize and share data with a number of information systems specific to youth in foster care.

Probation partners with Health and Human Services, Child Welfare Services, for access to Child Welfare Services / Case Management System (CWS/CMS). This system is used by probation officers to not only to record services provided to youth in placement, but also to identify and access child abuse/neglect information on all

youth referred to the Department. This information is used to identify Dual Status Youth, youth involved in both the juvenile justice as well as the dependency systems, where Probation collaborates with Child Welfare in order to provide effective services.

For youth ordered to placement, again in collaboration with Child Welfare, Probation has recently began using the software program Binti to recruit and approve resource families through the Resource Family Application process. This software collects pertinent information related to families applying to become a resource family for a youth, and the data is shared with Child Welfare.

Probation also partners with the County Office of Education in order to access the statewide Foster Focus data system. This data system provides access to current academic records that are used by probation officers to ensure timely enrollment in school when a youth moves or is ordered to foster care.

In addition to the above information systems, Probation has purchased access to the software LexisNexis by Accurint to conduct family finding for youth. When Family Reunification with a parent/guardian is not appropriate, finding a permanent family is often the primary goal when youth enter out-of-home care. However, they also may need to establish, re-establish, or strengthen meaningful connections with people who are not immediate members of their permanent families. Youth may wish to maintain contact with relatives, friends, or other supports that were part of their lives when residing with their birth families. Additionally, youth may be greatly assisted by creating and maintaining connections with caring adults as they potentially transition out of foster care and into independent living situations.

## **B. Funded Programs, Strategies and/or System Enhancements**

Using the template on the next page, describe each program, strategy and/or system enhancement that will be supported with funding from JJPCA, identifying anything that is co-funded with Youthful Offender Block Grant (YOBG) moneys.

## JJCPA Funded Program, Strategy and/or System Enhancement

*This template should be copied as many times as needed to capture every program, strategy and system enhancement you plan to fund next year.*

### **Program Name:**

Community Alliance to Reduce Truancy (CART)

### **Evidence Upon Which It Is Based:**

The Probation Department utilizes Risk, Need, Responsivity (RNR) principles while working with youth under supervision, a program proven to reduce the risk of recidivism. James Bonta and Don A. Andrews, Risk-Need-Responsivity Model for Offender Assessment and Rehabilitation (Ottawa: Public Safety Canada, 2007).

Programming is also based upon the following proven programs: Motivational Interviewing (MI) to enhance intrinsic motivation, Core Correctional Practices (CCPs), and Clinical Case Management Principles/Practices.

### **Description:**

The Probation Department has dedicated probation officers that work with youth under probation supervision, as well as preventative work with at-risk youth.

Youth under probation supervision are supervised according to the Risk, Need, Responsivity (RNR) principals. Officers are on school campus in order to meet supervision contact standards for students based on their risk level, and in a neutral location for the youth. Officers are available for immediate support and intervention when appropriate.

With assistance from educational professionals, probation officers are well-positioned to identify at-risk students, facilitating connective services to address a youth's individual needs, including deteriorating attendance and/or academic achievement. The officers provide intervention by connecting students to community and counseling service providers, when appropriate.

Officers coordinate efforts and activities with school officials, teachers, counselors and SRO's on campus.

**Program Name:**

Juvenile Community Corrections Center (JCCC)

**Evidence Upon Which It Is Based:**

The Probation department utilizes Risk, Need, Responsivity (RNR) principles while working with youth under supervision, a program proven to reduce the risk of recidivism. James Bonta and Don A. Andrews, Risk-Need-Responsivity Model for Offender Assessment and Rehabilitation (Ottawa: Public Safety Canada, 2007).

Programming is also based upon the following proven programs: Anger Management/Replacement Skill Building, Moral Reconciliation Therapy (MRT), Lifeskills, and Pro-social Behaviors.

**Description:**

With the upcoming closure of the El Dorado County Juvenile Hall in Placerville, the Probation Department plans to open a day reporting center to continue providing programs and assisting youth on the West Slope of our county. Services may include individual and group counseling, to include anger management, MRT, Lifeskills enrichment, and a variety of pro-social events (ROPES course, supervised outings, homework assistance, etc.). The day reporting center may also serve as an alternative to detention for justice-involved youth who may benefit. JJCPA funds will be used to help convert existing facility space to an area that will facilitate youth activities. JJCPA funds will also be used to supplement staff salaries to coordinate and oversee these activities.

**Program Name:**

Counseling Services

**Evidence Upon Which It Is Based:**

The Probation Department utilizes Risk, Need, Responsivity (RNR) principles while working with youth under supervision, a program proven to reduce the risk of recidivism. James Bonta and Don A. Andrews, Risk-Need-Responsivity Model for Offender Assessment and Rehabilitation (Ottawa: Public Safety Canada, 2007).

Programming is also based upon the following proven programs: Motivational Interviewing (MI) to enhance intrinsic motivation, and Core Correctional Practices (CCPs).

**Description:**

The Probation Department plans to partner with local community based organizations (CBOs) to provide counseling services to justice-involved youth at no charge to the youth and parent/guardian. Probation will manage an eligibility process, including RNR principles, to identify and refer youth who may benefit from individual, alcohol and other drug, or family counseling sessions from highly trained staff.

Probation currently partners with two CBOs, New Morning Youth and Family Services in Placerville and Tahoe Youth and Family Services in South Lake Tahoe, through a Title II federal grant to provide aftercare and re-entry counseling to youth who were released in custody, providing a timely and seamless transition from services in custody to services in the community. This grant expires in the fall of 2019, and the Department plans to partner with these CBOs in order to continue counseling through the JJCPA funding stream. Although there are currently processes in place with each CBO and each Probation Office, based on the Title II grant requirements, we will expand the processes to include all justice-involved or at risk youth in our communities, regardless of custody status.



### **Part III. Youthful Offender Block Grant (YOBG)**

*Authority: Welfare & Institutions Code Section 1961(a) – On or before May 1 of each year, each county shall prepare and submit to the Board of State and Community Corrections a Juvenile Justice Development Plan on its proposed programs, strategies, and system enhancements for the next fiscal year from the Youthful Offender Block Grant Fund described in Section 1951. The plan shall include all of the following:*

*(1) A description of the programs, placements, services, strategies, and system enhancements to be funded by the block grant allocation pursuant to this chapter, including, but not limited to, the programs, tools, and strategies outlined in Section 1960.*

*(2) A description of how the plan relates to or supports the county’s overall strategy for dealing with youthful offenders who have not committed an offense described in subdivision (b) of Section 707, and who are no longer eligible for commitment to the Division of Juvenile Facilities under Section 733 as of September 1, 2007.*

*(3) A description of any regional agreements or arrangements to be supported by the block grant allocation pursuant to this chapter.*

*(4) A description of how the programs, placements, services, or strategies identified in the plan coordinate with multiagency juvenile justice plans and programs under paragraph (4) of subdivision (b) of Section 30061 of the Government Code.*

#### **A. Strategy for Non-707(b) Offenders**

Describe your county’s overall strategy for dealing with non-707(b) youthful offenders who are not eligible for commitment to the Division of Juvenile Justice. Explain how this Plan relates to or supports that strategy.

Those individuals not eligible for commitment to the Department of Juvenile Justice (DJJ) are committed to other available programs within the county, or to the contract service stated in section B. County provided services include Global Positioning System (GPS) electronic monitoring as an alternative to custody, or the use of Juvenile Detention Facilities (JDF).

Youth committed at the JDF are provided individualized services and programs during their stay based upon the RNR principles. These programs and interventions are tailored to each individual based on the Positive Achievement Change Tool (PACT) assessment results for risk to reoffend, criminogenic needs, and responsivity needs.

For more details about programs and services offered at the JDF, please see YOBG program description in part C.

#### **B. Regional Agreements**

Describe any regional agreements or arrangements to be supported with YOBG funds.

The El Dorado County Probation Department currently contracts with the Humboldt County Probation Department to use the New Horizons Program located at 2004 Harrison Eureka, CA 95501, which provides ranch services to youth.

The ranch program is available as a viable option to justice-involved youth assessed as high risk for recidivism (using PACT assessment), who have not responded to local resources, engaged in serious delinquent behavior, and/or present a higher risk to public safety.

If the New Horizons Program does not meet the need(s) for a youth (or youths), or the Program is no longer available, the Department will explore other options and partnerships for providing services that meet the needs of the population.

### **C. Funded Programs, Placements, Services, Strategies and/or System Enhancements**

Using the template on the next page, describe the programs, placements, services, strategies, and system enhancements to be funded through the YOBG program. Explain how they complement or coordinate with the programs, strategies and system enhancements to be funded through the JJCPA program.

## **YOBG Funded Program, Placement, Service, Strategy and/or System Enhancement**

*This template should be copied as many times as needed to capture every program, placement, service, strategy, and system enhancement you plan to fund next year.*

### **Program Name:**

Youthful Offender Block Grant

### **Nature of Coordination with JJCPA:**

YOBG funds are used in the Juvenile Treatment Center (JTC) for staff, staff training, programs and services provided by staff, and for out-of-county ranch program services. Part of the JJCPA funds are used for the Community Alliance to Reduce Truancy (CART) program, as stated above.

The YOBG funded 'Chances', 'Choices', 'Changes', and 'Challenge' commitments/interventions outlined below, as well as the New Horizons Program are available as disposition options to CART program officers for youth on the officer's caseload who qualify for commitment. CART program officers and JTC officers also collaborate together with a team in order to develop case plans to effectively transition youth from JTC back to the community.

### **Description:**

Those individuals not eligible for commitment to the Department of Justice (DJJ) are committed to other available programs within the county, or to the contract service stated in Section B. County provided services include Global Positioning System (GPS) electronic monitoring as an alternative to custody, or the use of Juvenile Detention Facilities (JDF).

Youth committed at a JDF are provided individualized services and programs during their stay. These programs and interventions are tailored to each individual based on the Positive Achievement Change Tool (PACT) assessment results for risk to reoffend, criminogenic needs, and responsivity needs. The following evidence-based programs are available as needed; Matrix Model, Moral Reconciliation Therapy (MRT), Change Companies Interactive Journaling, Anger Management/Replacement, and mental health therapy. When appropriate, the Department provides Alcohol and Other Drug (AOD) services including counseling, education, and relapse prevention interventions.

The Probation Department also utilizes Integrated Behavioral Intervention Strategies (IBIS), a blended use of MI skills and Core Correctional Practices (CCPs).

Juvenile court services available for committing adjudicated wards include:

1. Chances Commitment-This custodial intervention is designed for moderate risk youth wards to address assessed responsivity and criminogenic factors with a total commitment not to exceed (NTE) thirty (30) days in duration that need a minimal period of dosage for stabilization.
2. Choices Commitment-This custodial intervention is designed for moderate to high risk youth wards of the court to address assessed acute responsivity and criminogenic factors NTE ninety (90) days in duration that need a moderate level of dosage for stabilization.
3. Changes Commitment-This custodial intervention is designed for moderate to high risk youth with identified moderate to severe responsivity and criminogenic need factors that need a moderate period of dosage for stabilization. This commitment is NTE 180 days.
4. Challenge Program/Commitment-This custodial intervention is designed for high risk youth with the most severe risk factors for recidivism coupled with the most severe responsivity and criminogenic need factors that need the highest level of dosage for stabilization. This commitment is NTE 240 days. The Challenge is a 'ranch style' program in which youth earn daily points to ascend to different levels to completion that encompasses behavior modification techniques as well as cognitive restructuring.

All commitment services are designated NTE a specific amount of custodial days. Early release and temporary release is available to commitments listed above at the discretion and determination of the facility multi-disciplinary treatment team in collaboration with the facility superintendent. Early release returns a youth to their parental/guardian's home upon substantial completion of custodial intervention/programming tied to responsivity and criminogenic factors. Temporary release to a parent/guardian allows youth the opportunity to begin connecting with services in the community like attending Alcoholics Anonymous or Narcotics Anonymous meetings with their sponsor, attending family therapy with a parent/guardian, and other events that will keep the youth connected with family and community prior to release.

Prior to release a comprehensive single case plan (i.e. transitional aftercare plan) is developed in collaboration with the youth, his/her parent/guardian, the Probation Officer (Institutional & Community Supervision Officer), and other interested parties [i.e. social worker for Dual Status Youth, Court-Appointed Special Advocate (CASA), and community-based organizations (CBOs)] that will continue necessary intervention services connected to the youth and family's needs.

All youth in a commitment program have the opportunity to participate in school programming through Grade 12 and upon graduation will have the opportunity to complete college credits through the local community college incarcerated students program. Youth also have access to leadership development programming (i.e. 'Community Works' and 'Road Trip Nation'), as well as Workability Curriculums. Youth may also participate in gender specific

services such as 'Boys Circle', 'Girls Circle', and other programming to address health and wellness skills needed upon release.

The Juvenile Service Council (JSC) has been operating in the facilities for more than thirty years. JSC a non-profit corporation of community volunteers that provide enrichment programming for youth in the arts, community service, and provide prosocial mentoring/coaching and ensure that youth maintain a connection to the community. JSC provides activities on site at the detention facility as well transporting approved youth offsite for outings to dining, sporting events, movies, and other activities that are age appropriate for the youth. These are all earned activities by the youth.

Lastly, in the near future, the JDF will also include a culinary arts program where youth can learn about nutrition and kitchen practices. Youth will earn a ServSafe food handlers certificate and learn about food ordering, preparation, storage, assist with the preparation of facility meals. In addition to facility culinary practice and meals, youth in the program will develop and learn how to shop and prepare personal/family meals with the goal to sustain self-sufficiency with food preparation.

Juvenile detention staff also assist youth with learning other soft life skills such as basic financial planning, resumes, and employment applications. Staff also provide enrichment activities related to astronomy, gardening, nutrition education, and other disciplines the youth might find interesting. Our envisioned long future is to include youth with vocational learning opportunities provided by the collaboration of the Northern California Construction Trades (NCCT) & the El Dorado County Office of Education (EDCOE).